

Message Text

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ORIGIN IO-10

INFO OCT-01 ISO-00 NEA-10 OES-03 ERDA-05 FEA-01 ACDA-05

CIAE-00 INR-07 L-03 NSAE-00 NSC-05 EB-07 NRC-05

DODE-00 AF-06 ARA-06 EA-06 EUR-12 /092 R

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FM SECSTATE WASHDC

TO USMISSION IAEA VIENNA PRIORITY

INFO USMISSION USUN NEW YORK PRIORITY

USMISSION GENEVA

C O N F I D E N T I A L STATE 186483

E.O. 11652: GDS

TAGS: OCON, AORG, IAEA, PARM, PFOR, XF

SUBJECT: CONTINGENCY GUIDANCE FOR IAEA GENERAL CON-
FERENCE: PLO OBSERVER STATUS

REF: IAEA VIENNA 5268

1. US HAS GENERALLY OPPOSED GRANTING PLO OBSERVER STATUS
IN UN SYSTEM. WE VOTED AGAINST RESOLUTIONS WHICH MENTION
PLO BY NAME, AS IN GA AND UNESCO, BUT HAVE, ON OCCASION,
ACQUIESCED IN A CONSENSUS (INVITATIONS TO FOOD AND POPULA-
TION CONFERENCES) OR ABSTAINED (WHO, ITU, UPU) WHEN
UMBRELLA FORMULA, WHICH INVITES NATIONAL LIBERATION MOVE-
MENTS RECOGNIZED BY OAU AND/OR ARAB LEAGUE TO PARTICIPATE
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AS OBSERVERS, WAS EMPLOYED. WE DID VOTE AGAINST UMBRELLA

FORMULA AT ICAO BECAUSE OF SPECIAL CONSIDERATION OF HIJACKING, AND AT ILO, BECAUSE OF TRIPARTITE STRUCTURE OF ORGANIZATION, WALKING OUT IN SOLIDARITY WITH WORKER DELEGATE WHEN PLO WAS GRANTED OBSERVER STATUS, BUT RETURNING NEXT DAY TO FINISH GENERAL CONFERENCE.

2. US DEL SHOULD OPPOSE GRANTING OBSERVER STATUS FOR PLO AT IAEA EITHER BY NAME OR BY UMBRELLA FORMULA BECAUSE IT IS DIFFICULT TO IMAGINE PLAUSIBLE PLO CLAIM OF CLOSE AFFINITY TO IAEA OBJECTIVE OF PROMOTING PEACEFUL USES OF

ATOMIC ENERGY. DEPT WOULD HOPE ISSUE WOULD NOT ARISE AND DG WOULD CONTINUE IN POSITION THAT PLO PROPOSAL NOT APPROPRIATE, AND US DEL SHOULD WORK VIGOROUSLY TO THAT END. IN LIGHT OF SENSITIVITY OF MIDDLE EAST ISSUES, DELEGATION SHOULD REPORT IMMEDIATELY ANY PROPOSALS RELATING TO PLO PARTICIPATION, INCLUDING FULL TEXTS OF RESOLUTIONS, AND AWAIT INSTRUCTIONS.

3. IF A RESOLUTION CONCERNING PLO OBSERVER STATUS EITHER BY NAME OR UMBRELLA FORMULA IS PRESENTED BEFORE FURTHER INSTRUCTIONS CAN BE OBTAINED, US DEL SHOULD VOTE AGAINST RPT AGAINST THE RESOLUTION. IF ATTEMPT IS MADE TO PASS RESOLUTION BY CONSENSUS, US DEL SHOULD CALL FOR VOTE AND VOTE AGAINST REPT AGAINST RESOLUTION.

4. FOLLOWING STATEMENT MAY BE USED IN EXPLANATION OF VOTE: THE UNITED STATES HAS LONG HAD GRAVE AND WELL KNOWN RESERVATIONS ABOUT THE ADVISABILITY OF ADMITTING NATIONAL LIBERATION MOVEMENTS AS PARTICIPANTS IN INTERNATIONAL CONFERENCES, PARTICULARLY THOSE CONFERENCES DEVOTED TO HIGHLY TECHNICAL SUBJECTS, SUCH AS THE GENERAL CONFERENCE OF THE IAEA. OUR VOTE TODAY IN NO WAY REFLECTS A LACK OF UNDERSTANDING OR SYMPATHY FOR THE LEGITIMATE INTERESTS OF THE PALESTINIAN PEOPLES OR A CHANGE IN OUR POLICY IN REGARD TO ANY NATIONAL LIBERATION MOVEMENT.

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